

Message Text

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ORIGIN IO-14

INFO OCT-01 AGRE-00 USIE-00 AID-05 EB-07 AF-10 ARA-14
EA-09 EUR-12 NEA-10 COME-00 ISO-00 TRSE-00 SSO-00
OMB-01 ABF-01 /084 R

DRAFTED BY IO/AGR:JSWOLF:DKS
APPROVED BY IO:CWMAYNES
IO/DHP:CNORRIS
USDA:HWILHELM
EB/OFP:PTAYLOR
AID/PPC:PSALES

-----082359Z 123146 /14

O P 082318Z JUN 77 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY ROME NIACT IMMEDIATE
INFO USMISSION GENEVA PRIORITY
USMISSION USUN NEW YORK

UNCLAS STATE 132794

FODAG

E.O. 11652: N/A

TAGS: FAO, OCON, EAGR

SUBJECT:71ST FAO COUNCIL: TCP

REF: (A) ROME 9341, (B) ROME 9387

1. IN VIEW OF CIRCUMSTANCES WE AGREE COURSE PROPOSED
PARAS 6, 11, AND 12 OF REF A IS ALTERNATIVE WHICH BEST
MEETS OUR MINIMUM NEEDS. DELEGATION THEREFORE AUTHORIZED
TO ATTEMPT COMPROMISE ALONG THOSE LINES.

2. IT IS IMPERATIVE THAT EVALUATION BE FULLY CANDID AND
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FULLY OBJECTIVE. ITS PURPOSE SHOULD BE NEITHER TO
SUSTAIN TCP IN 1980/81 NOR REJECT IT. INSTEAD, EVALUATION
SHOULD PROVIDE COUNCIL MEMBERS WITH COMPREHENSIVE ANALYSIS
ON WHICH TO BASE RECOMMENDATIONS FOR 1980/81 BUDGET.
IDEALLY, EVALUATION TEAM WOULD BE FULLY INDEPENDENT OF
SECRETARIAT AND ACCOUNTABLE ONLY TO COUNCIL. CONSIDERATION
COULD PERHAPS BE GIVEN TO PRIVATE CONSULTING FIRM SUCH AS

PRICE WATERHOUSE OR ARTHUR ANDERSON, OR TO INDEPENDENT EXPERTS (NOT TRADITIONALLY ASSOCIATED WITH FAO AS CONSULTANTS). (FYI. WE WOULD NOT WISH TO SEE JIU INVOLVED IN THIS EFFORT. END FYI). REALISTICALLY, HOWEVER, WHATEVER THE EVALUATION MECHANISM, IT WILL NEED TO COORDINATE CLOSELY WITH FAO SECRETARIAT. IT SHOULD ALSO,

HOWEVER, DRAW FULLY UPON THE VIEWS OF OTHER INTERESTED AGENCIES AND BODIES, BOTH WITHIN THE UN SYSTEM AND AMONG NATIONAL PLANNING/DEVELOPMENT AUTHORITIES.

3. DELEGATION SHOULD NOT (AND COUNCIL HOPEFULLY WILL NOT) TAKE POSITION AT THIS TIME ON DOLLAR FIGURE FOR TCP OR OVERALL BUDGET LEVEL. YOU MAY WISH TO POINT OUT THAT RATE OF EXPENDITURE REMAINS BELOW PROJECTIONS AND THAT MORE REASONED DECISION CAN BE MADE THIS FALL. DECISION ON WHO WILL EVALUATE TCP AND WHAT THE TERMS OF REFERENCE WILL BE SHOULD BE DEFERRED FOR CONFERENCE DECISION.

4. IN PRIOR CONSULTATION WITH DIRECTOR-GENERAL, DELEGATE SHOULD DRAW ON TALKING POINTS BELOW. HE SHOULD UNDERSTAND THAT, AS A FAIR REVIEW OF OUR PROPOSALS WILL MAKE CLEAR, WE WISH TO BE ACCOMMODATIVE BUT THAT THERE ARE LIMITS BEYOND WHICH WE CAN NOT RPT NOT PROCEED.

A. THE CARTER ADMINISTRATION IS STRONGLY COMMITTED TO IMPROVING THE ABILITY OF THE UN SYSTEM TO RESPOND EFFECTIVELY AND EFFICIENTLY WITH SUFFICIENT FUNDS TO MEET DEVELOPMENT OBJECTIVES WHICH WILL MAKE A REAL UNCLASSIFIED

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DIFFERENCE IN PEOPLE'S LIVES.

B. WE UNDERSTAND CLEARLY THE NEED AND THE DESIRABILITY OF HAVING FUNDS AVAILABLE TO THE DIRECTOR GENERAL TO MEET EMERGENCIES AND SITUATIONS THAT REQUIRE QUICK REACTION. OUR PROPOSALS TO HIM DID TAKE THESE NEEDS INTO ACCOUNT AND, WHATEVER IS THE FINAL EVOLUTION OF TCP, WE REALIZE THIS IS AN AREA FOR WHICH THERE IS A DEMONSTRABLE NEED FOR FAO RESOURCES.

C. WE ALSO RECOGNIZE THAT THE SPECIAL DIFFICULTIES OF UNDP HAVE CREATED SEVERE CASH FLOW PROBLEMS IN LATE 1975 FOR SPECIALIZED AGENCIES LIKE FAO, AND THE EFFECTS OF THIS CRISIS MAY BE FELT WELL INTO THE NEXT BIENNIUM. HOWEVER, TO HELP RESTORE UNDP'S SOLVENCY, WE ARE SEEKING TO INCREASE OUR CONTRIBUTION TO UNDP FOR 1978 BY 30 PERCENT. IN ADDITION WE ARE PLANNING A MAJOR STATEMENT IN THE NEAR FUTURE ON UNDP AND THE UN DEVELOPMENT SYSTEM WHICH WE HOPE WILL ENSURE SOLID LONGER TERM FUNDING

AND PROMPT THE REFORMS WITHIN UNDP WHICH ARE NECESSARY TO MAKE ITS ASSISTANCE MORE EFFECTIVE.

D. LAST YEAR WE ACCEPTED THE TCP AS AN EXPERIMENT FOR 1976/77. WE HAVE TRIED TO EXPLAIN TO THE DG SINCE AS EARLY AS FEBRUARY THAT WE HAVE CONCERNS ABOUT TCP WHICH ARE IN FACT SIMILAR TO THOSE EXPRESSED BY AT LEAST A FEW GG COUNTRIES LAST JULY. OUR POSITION OUGHT NOT TO

BE VIEWED AS A DIRECT AFFRONT TO THE DIRECTOR-GENERAL NOR AS AN EFFORT TO DEPRIVE HIM OF FLEXIBILITY OR FUNDS. IT STEMS INSTEAD FROM CONCERN OVER THE INCREASING TENDENCY AMONG ALL THE SPECIALIZED AGENCIES TO TURN TOWARD TECHNICAL ASSISTANCE FUNDED BY ASSESSED CONTRIBUTIONS. WHILE EACH AGENCY ACTS FOR ITS OWN GOOD REASONS, THESE PROGRAMS DO NOT TAKE ADEQUATE REGARD FOR THE SYSTEM AS A WHOLE. IT IS THIS POINT WHICH OUR CONGRESSIONAL CRITICS AND UNCLASSIFIED

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THE PRESIDENT'S OFFICE OF MANAGEMENT AND BUDGET ARE CONTINUALLY RAISING.

E. OUR FEAR IS THAT A CONTINUATION OF THE TREND COULD SERIOUSLY UNDERMINE THE CONFIDENCE AND THE SUPPORT OF KEY DONOR STATES. SECRETARY VANCE REFLECTED THIS SENTIMENT AT CIEC WHEN HE SAID, "...WE ARE STILL LEARNING WHAT WORKS IN INTERNATIONAL DEVELOPMENT AND WHAT DOES NOT; WHAT CREATES LASTING CHANGE AND WHAT DOES NOT...WE WILL DEMAND THAT THIS (INCREASED) AID BE MORE EFFECTIVELY PLANNED, DELIVERED, AND ADMINISTERED."

F. IN THAT SPIRIT WE ARE PREPARED TO ACCEPT TCP'S CONTINUATION IN 1978/79 ALONG LINES SET BY THE 69TH FAO COUNCIL, ESPECIALLY AS AMPLIFIED BY DG IN HIS OPENING REMARKS (EMERGENCIES AND QUICK REACTION) PROVIDED IT IS ACCOMPANIED BY A FULL EVALUATION ALONG LINES PARA 2 ABOVE AND PARA 6 REF A. HOWEVER, WE WOULD QUESTION WHETHER TRAINING PROGRAMS ARE AT ALL APPROPRIATE FOR TCP.

G. WE STRONGLY BELIEVE THAT TCP IN 1978/79 MUST BE MANAGED SO AS TO FOCUS PRIMARILY ON EMERGENCIES AND QUICK REACTION PROJECTS, THUS MAKING CLEAR TO ALL THAT THERE IS NO OVERLAP WITH UNDP.

H. U.S. NOW REVIEWING ENTIRE UN TECHNICAL ASSISTANCE EFFORT. OUR POSTURE IN 1980/81 ON ALL OF THESE RELATED MATTERS WILL REFLECT THIS REVIEW AS WELL AS THE OUTCOME OF THE FAO COUNCIL'S REVIEW OF TCP.

5. IN ABSENCE OF PACKAGE OUTLINED REF A AND AMPLIFIED

ABOVE, DELEGATION SHOULD PROCEED ALONG LINES PROPOSED
PARA 12 REF A. VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, POLICIES, TECHNOLOGICAL EXCHANGES, INTERGOVERNMENTAL COOPERATION, FOREIGN ASSISTANCE, FOODS
Control Number: n/a
Copy: SINGLE
Sent Date: 08-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE132794
Document Source: CORE
Document Unique ID: 00
Drafter: JSWOLF:DKS
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770205-0027
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770676/aaaacowl.tel
Line Count: 172
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: da461782-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 77 ROME 9341, 77 ROME 9387
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2222598
Secure: OPEN
Status: NATIVE
Subject: 71ST FAO COUNCIL: TCP
TAGS: OCON, EAGR, US, FAO
To: ROME
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/da461782-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
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22 May 2009
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